

Item Subject: DEPUTY SECRETARY TALBOTT'S JANUARY 18 MEETING WITH UKRAINE AMBASSADOR

RELEASE IN FULL

PAGE 01 USNATO 711 011512Z FEB 96

DECLASSIFIED

STATE FOR D, EUR/RPM, S/NIS USVIENNA FOR USDEL OSCE NSC FOR VERSHBOW AND FRIED  
DEFENSE FOR USDP/ISA/ASD NYE, ISA/ENP BG OSTERHALER ANDSUBJECT: DEPUTY SECRETARY TALBOTT'S JANUARY 18 MEETING WITH  
UKRAINE AMBASSADOR TARASYUK1. (U) CLASSIFIED BY AMBASSADOR ROBERT E. HUNTER. REASON:  
1.5 (B) AND (D)2. ~~(C)~~ SUMMARY. DURING THEIR JANUARY 18 MEETING AT THE  
U.S. MISSION TO NATO, DEPUTY SECRETARY TALBOTT AND UKRAINE  
AMBASSADOR TARASYUK DISCUSSED:

-- CIS: THE RUSSIANS WANT THE U.S. TO SUPPORT INTERNATIONAL LEGAL STATUS FOR CIS, BUT DEPUTY SECRETARY TALBOTT ASSURED TARASYUK U.S. POLICY WILL REFLECT THE VIEWS OF OTHER CIS MEMBERS AS WELL. TARASYUK SUPPORTED THE U.S. APPROACH AND SAID THAT UKRAINE PERCEIVES RUSSIA AS USING THE CIS TO SERVE RUSSIAN FOREIGN POLICY OBJECTIVES AND TO PLACATE NATIONALIST EXTREMISTS WHO WANT TO RE-ESTABLISH CENTRAL CONTROL IN THE REGION SIMILAR TO THAT EXERCISED BY THE FORMER SOVIET UNION;

-- NATO ENLARGEMENT: DEPUTY SECRETARY TALBOTT ASSURED TARASYUK THAT NATO ENLARGEMENT WILL CONTINUE, BUT ASKED HOW TO ENSURE THAT IT DID NOT DETRACT FROM THE LEGITIMATE SECURITY INTERESTS OF COUNTRIES NOT INITIALLY SELECTED FOR NATO MEMBERSHIP. TARASYUK EMPHASIZED UKRAINE'S INTEREST IN CONFIDENCE BUILDING MEASURES WITH NEIGHBORING COUNTRIES -- ESPECIALLY ROMANIA -- THAT POTENTIALLY MIGHT BE IN THE FIRST TRANCHE OF NEW NATO ALLIES; AND

-- TRILATERAL AGREEMENT: TARASYUK COMPLAINED THAT ONLY USD 100 MILLION (OF USD 360 MILLION) DUE UKRAINE UNDER THE TRILATERAL AGREEMENT HAD BEEN ALLOCATED AND THAT U.S. BUSINESSES WERE THE PRIMARY BENEFICIARIES TO DATE.

END SUMMARY.

UKRAINE ON RUSSIA AND CIS  
-----

3. ~~(C)~~ DURING HIS JANUARY 18 VISIT TO NATO, DEPUTY SECRETARY TALBOTT MET BRIEFLY WITH UKRAINE AMBASSADOR BORYS TARASYUK. AMBASSADOR HUNTER, D EXECUTIVE ASSISTANT TORIA NULAND, AND POLOFF CLARKE (NOTETAKER) SAT IN ON THE MEETING. AFTER EXCHANGE OF COURTESIES, THE DEPUTY SECRETARY NOTED THE RUSSIANS ARE PUSHING FOR A HIGHER PROFILE FOR CIS AND WANT THE U.S. TO SUPPORT A MORE EQUAL STATUS FOR THE CIS WITH

Item Subject: DEPUTY SECRETARY TALBOTT'S JANUARY 18 MEETING WITH UKRAINE AMBASSADOR

OTHER INTERNATIONAL ORGANIZATIONS. PRIMAKOV APPARENTLY WILL BE EVEN MORE ADAMANT ON THIS POINT. DEPUTY SECRETARY TALBOTT TOLD TARASYUK THAT THE U.S. APPROACH TO THE CIS WILL CONTINUE TO REFLECT THE ATTITUDES OF OTHER CIS MEMBERS AS WELL AS RUSSIA AND, IN THAT CONTEXT, HE ASKED TARASYUK HOW UKRAINE VIEWED CIS DEVELOPMENTS IN THE MONTHS TO COME.

4. ~~(C)~~ TARASYUK REPLIED THAT UKRAINE DID NOT EXPECT ANY MAJOR BREAKTHROUGHS AT THE NEXT CIS MEETING AND DID NOT SUPPORT INTERNATIONAL LEGAL STATUS FOR THE CIS AS A REGIONAL

ORGANIZATION IN THE UN, UNESCO OR ANY OTHER INTERNATIONAL BODY. TARASYUK CONTINUED THAT CIS SADLY WAS NOT WORKING AS A MULTILATERAL FORUM AND, IN UKRAINE'S PERCEPTION, WAS BEING USED BY RUSSIA FOR CONSOLIDATION OF ITS REGIONAL PLANS. ALTHOUGH IT MIGHT BE EXPECTED THAT PRESIDENT YELTSIN WOULD ADOPT A MORE BALANCED ATTITUDE, RUSSIA CURRENTLY IS USING THE CIS TO SERVE RUSSIAN FOREIGN POLICY OBJECTIVES ALONE AND PARTICULARLY TO INDICATE TO HER NATIONALIST EXTREMISTS THAT SHE IS MOVING TOWARD REESTABLISHING CONTROL OVER THE NEAR ABROAD SIMILAR TO THAT EXERCISED BY THE FORMER SOVIET UNION.

5. ~~(C)~~ DEPUTY SECRETARY TALBOTT ASKED IF HE COULD INFER FROM TARASYUK'S STATEMENT THAT UKRAINE APPROVED OF THE U.S. POSITION ON CIS. TARASYUK SUMMARIZED THE U.S. APPROACH AS "TAKING INTO ACCOUNT NOT ONLY RUSSIAN VIEWS BUT THOSE OF OTHER CIS MEMBER STATES" AND AGREED THAT THIS WOULD NO DOUBT RESULT IN A BALANCED POLICY. HE SAID THAT UKRAINE WILL CONTINUE TO PARTICIPATE IN THE CIS AS APPROPRIATE, AND WOULD HOPE THAT RUSSIAN PRESIDENT YELTSIN WILL BE BALANCED, BUT WOULD BE AWARE THAT RUSSIA HAS BEEN USING THE ORGANIZATION FOR ITS OWN ENDS.

NATO ENLARGEMENT  
-----

6. ~~(C)~~ THE DEPUTY SECRETARY ASKED TARASYUK FOR ADVICE ON HOW WE CAN BE SURE THAT NATO ENLARGEMENT WILL NOT IN ANY WAY DETRACT FROM THE LEGITIMATE SECURITY INTERESTS OF THOSE STATES NOT AMONG THE FIRST TRANCHE OF NEW MEMBERS ENTERING INTO THE ALLIANCE. DEPUTY SECRETARY TALBOTT SAID THAT THE U.S. IS DETERMINED THAT THE ENLARGEMENT PROCESS WILL CONTINUE AND THAT THE "FIRST NEW MEMBERS WILL NOT BE THE LAST." THE U.S. IS VERY SPECIFICALLY CONCERNED ABOUT UKRAINE. THE DEPUTY SECRETARY SAID THAT THE ITALIAN NATO PERMREP (IN A BREAKFAST WITH PERMREPS THAT MORNING) HAD RECALLED A PRIMAKOV STATEMENT THAT NATO WOULD EXPAND, BUT RUSSIA WOULD VIOLENTLY OPPOSE UKRAINIAN OR BALTIC MEMBERSHIP IN NATO.

7. ~~(C)~~ TARASYUK SAID THAT HE WAS AWARE OF THE PRIMAKOV REMARK. PERHAPS, HE SAID, THE STATEMENT WAS DESIGNED TO

Item Subject: DEPUTY SECRETARY TALBOTT'S JANUARY 18 MEETING WITH UKRAINE AMBASSADOR

DEFLECT RUSSIAN NATIONALISTS WHO HAD CRITICIZED THE WESTWARD ORIENTATION OF FORMER FOREIGN MINISTER KOZYREV. TARASYUK SAID THAT UKRAINE BELIEVES THAT THE ENLARGEMENT PROCESS MUST INVOLVE CONFIDENCE BUILDING MEASURES WITH THOSE NEIGHBORING COUNTRIES WHICH ARE CANDIDATES FOR EARLY NATO MEMBERSHIP. FROM UKRAINE'S PERSPECTIVE, THIS SHOULD ESPECIALLY TAKE INTO ACCOUNT ROMANIA, IF IT IS ONE OF THE FIRST CANDIDATES. AS FOR UKRAINE AND ENLARGEMENT, AT THIS MOMENT NEITHER NATO NOR UKRAINE IS WILLING TO EXPRESS PUBLICLY WHAT THEY HAVE IN MIND, ALTHOUGH THE U.S. OF COURSE IS AWARE OF UKRAINE'S EXPECTATIONS. TO ENSURE THAT RUSSIAN OPPONENTS OF NATO EXPANSION DO NOT GAIN ANY ADVANTAGE, NATO MUST MOVE

CAUTIOUSLY AND AVOID ANY PUBLIC CONFRONTATION WITH RUSSIA UNTIL AFTER THE PRESIDENTIAL ELECTIONS.

8. ~~(C)~~ DEPUTY SECRETARY TALBOTT SAID THAT HE AGREED WITH WHAT TARASYUK HAD SAID AND WANTED TO ADD THAT U.S. DIPLOMACY WITH THE RUSSIANS WOULD BE TRANSPARENT AND WITHOUT ANY CONCESSIONS TO THEM. HE SAID HE WOULD APPRECIATE LEARNING MORE ABOUT WHICH CONFIDENCE BUILDING MEASURES UKRAINE BELIEVED WOULD BE HELPFUL. ON ROMANIA, THE DEPUTY SECRETARY SAID THAT HE HAD MET WITH ROMANIAN LEADERS A NUMBER OF TIMES OVER RECENT MONTHS AND HAD ALWAYS TOLD THEM THAT OUTSTANDING TERRITORIAL DISPUTES MUST BE RESOLVED IF THEY ARE TO HAVE ANY HOPE OF SOMEDAY JOINING NATO.

NUCLEAR DISMANTLEMENT  
-----

9. ~~(C)~~ AT THE END OF THE MEETING, TARASYUK RAISED NUCLEAR DISMANTLEMENT/TRANSFER/SPENT FUEL ARRANGEMENTS UNDER THE TRILATERAL AGREEMENT. HE COMPLAINED THAT OF THE USD 350 MILLION DUE UKRAINE, ONLY USD 100 MILLION HAD BEEN ALLOCATED, AND MOST OF THAT HAD GONE TO U.S. BUSINESSES INVOLVED IN THE PROCESS.

10. (U) THE OFFICE OF THE DEPUTY SECRETARY HAS CLEARED THIS REPORT.

HUNTER

~~CONFIDENTIAL~~

PTP5680

~~CONFIDENTIAL~~ PTP5680

PAGE 01 USNATO 00711 00 OF 03 011629Z

@INFO: AID(00) CMS(00) D(00) DODE(00) M(00)  
MR(00) NSCE(00) PRM(01) S(00) SS(00)

Item Subject: DEPUTY SECRETARY TALBOTT'S JANUARY 18 MEETING WITH UKRAINE AMBASSADOR

SSO(00) UNW(00)

===== 011203L FEB 96 KCB (TOTAL COPIES:001)

@INFO: G(00) NISC(00) P(00) PA(00) PRS(00)  
SNIS(00) SP(00) SRPP(00) T(00) WO(00)

===== 011701Z FEB 96 StEPS (TOTAL COPIES:000)

ACTION EUR-01

INFO	LOG-00	ACDA-12	ACDE-00	CIAE-00	OASY-00	SRPP-00	H-01
	IMMC-01	TEDE-00	INR-00	IO-00	L-01	ADS-00	NRRC-00
	NSAE-00	OIC-02	PA-00	PM-00	PRS-00	P-00	SP-00
	SSO-00	SS-00	TRSE-00	T-00	USIE-00	SNIS-00	NISC-00
	SSD-01	PMB-00	G-00	/019W			

-----15A3B0 011700Z /45

O 011512Z FEB 96

FM USMISSION USNATO

TO SECSTATE WASHDC IMMEDIATE 9568

SECDEF WASHDC

INFO CINCUSAREUR HEIDELBERG GE//POLAD//

AMEMBASSY CHISINAU

AMEMBASSY MINSK

AMEMBASSY RIGA

AMEMBASSY TALLINN

AMEMBASSY ALMATY

AMEMBASSY YEREVAN

NSC WASHDC

AMEMBASSY VILNIUS

AMEMBASSY KIEV

AMEMBASSY BRATISLAVA

DIR MARSHALL CENTER GARMISCH GE

AMEMBASSY ASHGABAT

AMEMBASSY BISHKEK

USDOCOSOUTH NAPLES IT//INTAF//

CINCUSACOM NORFOLK VA

AMEMBASSY TASHKENT

AMEMBASSY BAKU

HQ MARFOREUR BOEBLINGEN GE//G3//

HQ USAF RAMSTEIN AB GE//DOXM//

JOINT STAFF WASHDC

AMEMBASSY LJUBLJANA

AMEMBASSY TBILISI

USDOCOSOUTH NAPLES IT//POLAD/N5/N52//

USCINCEUR VAHINGEN GE//ECPLAD/ECJ5-E/ECJ5-J/ECJ3-EX//

NAVY IPO WASHINGTON DC//13A//

USLO SACLANT NORFOLK VA

USNMR SHAPE BE//SPASAC//

EUROPEAN POLITICAL COLLECTIVE

USDELMC BRUSSELS BE

~~CONFIDENTIAL~~ USNATO 000711

Item Subject: DEPUTY SECRETARY TALBOTT'S JANUARY 18 MEETING WITH UKRAINE AMBASSADOR

STATE FOR D, EUR/RPM, S/NIS  
USVIENNA FOR USDEL OSCE  
NSC FOR VERSHBOW AND FRIED  
DEFENSE FOR USDE/ISA/ASD NYE, ISA/ENP BG OSTERHALER AND  
BERRY, ISA/NATO JUHL AND HERR, ISP/ASD CARTER, AND DASD  
SHERWOOD

E.O. 12958: DECL : 2/1/2006  
TAGS: PREL, NATO, RU, UP, XH