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E.O. 12356: DECL: OADR
TAGS: NATO, NACC, PARM
SUBJECT: NATO: BRIEFING ON PARTNERSHIP FOR PEACE

1. (U) ADDRESSEE POSTS (EXCEPT NATO CAPITALS AND MOSCOW)

REVIEW AUTHORITY: Marvin Russell, Senior
Reviewer

SHOULD DRAW ON THE FOLLOWING INFORMATION FOR BACKGROUND IN BRIEFING HOST GOVERNMENTS ON THE NATO "PARTNERSHIP FOR PEACE" INITIATIVE. PARAGRAPHS ARE CLASSIFIED AS MARKED.

2. OVERVIEW

-- (U) WE ARE PLEASED WITH THE SUPPORT WE HAVE RECEIVED FROM OUR ALLIES AND FRIENDS FOR OUR PARTNERSHIP FOR PEACE INITIATIVE AND OUR APPROACH TO THE EVOLUTIONARY EXPANSION OF NATO.

-- (U) OUR PROPOSAL VERY MUCH REFLECTS CONCERNS YOU HAVE SHARED WITH US IN RECENT MONTHS.

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-- (U) WE ANTICIPATE THAT THE NATO SUMMIT WILL ISSUE A STATEMENT OF PRINCIPLE THAT THE ALLIANCE EXPECTS AND WOULD WELCOME EXPANSION TO INCLUDE NEW DEMOCRACIES TO ITS EAST, AS PART OF AN EVOLUTIONARY PROCESS.

-- (U) OUR APPROACH IS INCLUSIVE AND NON-DISCRIMINATORY. IT DOES NOT DRAW NEW LINES IN EUROPE. NO STATE IS A PRIORI EXCLUDED FROM ELIGIBILITY FOR POSSIBLE MEMBERSHIP.

-- (U) NATO CONSIDERATION OF EXPANSION ISSUES WILL TAKE THE INTERESTS OF ALL EUROPEAN STATES INTO ACCOUNT. BUT BE SUBJECT TO A "VETO" BY NONE.

-- (U) PFP OFFERS AN EXCEPTIONAL OPPORTUNITY TO CREATE A PRACTICAL WORKING RELATIONSHIP WITH NATO, AND TO DEVELOP IMPORTANT PATTERNS OF COOPERATION AND CONSULTATION.

3. WHAT PFP ENTAILS

-- (U) ALTHOUGH WE ARE STILL DISCUSSING THE FINAL DETAILS REGARDING THE PARTNERSHIP'S OPERATION WITH OUR ALLIES, WE FORESEE PARTNER STATES BEING INVITED TO PARTICIPATE IN APPROPRIATE POLITICAL AND MILITARY BODIES AT NATO HEADQUARTERS AND TO ESTABLISH REPRESENTATION AT A PARTNERSHIP COORDINATION CELL AT SHAPE.

-- (C) AS WE ENVISAGE IT, THE OPERATION OF THE PARTNERSHIP WOULD INVOLVE THE NORTH ATLANTIC COUNCIL MEETING WITH ACTIVE PARTNERS, A STEERING COMMITTEE (INCLUDING POLITICAL

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AND DEFENSE REPRESENTATIVES), NATO'S MILITARY COMMITTEE IN COOPERATION SESSION, AND A PARTNERSHIP COORDINATION CELL AT MONS, BELGIUM (THE HOME OF SHAPE).

-- (U) EACH PARTNER COUNTRY WOULD HAVE THE OPPORTUNITY TO ESTABLISH A CLOSE WORKING RELATIONSHIP WITH BOTH THE POLITICAL AND MILITARY ORGANS OF THE ALLIANCE THROUGH AN INDIVIDUAL PROGRAM OF ACTIVITIES. MANY OF THESE ACTIVITIES WOULD BE MULTILATERAL AND ENTAIL COOPERATION WITH OTHER PARTNER STATES AS WELL AS WITH NATO MEMBERS.

-- (U) PARTNERS WOULD PLAN, TRAIN, EXERCISE AND -- AS THE NEED AROSE -- UNDERTAKE MISSIONS JOINTLY WITH NATO FORCES.

-- (U) STATES TAKING AN ACTIVE ROLE IN THE PARTNERSHIP WOULD BE ABLE TO CONSULT WITH NATO IN THE EVENT OF A DIRECT AND IMMEDIATE THREAT TO THEIR SECURITY.

-- (U) THE PARTNERSHIP WILL BUILD ON THE WORK WE HAVE BEGUN IN THE NACC AND INITIATE JOINT PLANNING, TRAINING AND EXERCISES FOR A VARIETY OF POSSIBLE CONTINGENCIES.

-- (U) IT WILL THUS EXPAND THE ARRAY OF TOOLS WE HAVE AVAILABLE TO DEAL WITH PROBLEMS THAT CAN THREATEN OUR COMMON SECURITY INTERESTS. IT WILL ALSO DEEPEN POLITICAL CONSULTATIONS AND OTHER CONTACTS WITH NATO BODIES WITHIN THE NACC FRAMEWORK.

-- (U) THE PARTNERSHIP IS NOT AN ASSISTANCE PROGRAM. PARTNERS WILL BE EXPECTED TO MEET THEIR OWN COSTS OF PARTICIPATION.

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-- (U) THE PRIMARY COSTS WILL BE ASSOCIATED WITH MAINTAINING PERSONNEL IN BRUSSELS AND MONS, AND WITH PARTICIPATION IN JOINT TRAINING AND FIELD EXERCISES. (FYI: SOME STATES ALREADY HAVE A SUBSTANTIAL DIPLOMATIC PRESENCE IN BRUSSELS, WHICH WILL REDUCE THEIR INCREMENTAL COSTS FOR PFP. END FYI).

4. SEQUENCE OF EVENTS

-- (U) WE HAVE AGREED ON THE BROAD OUTLINES OF THE PARTNERSHIP, BUT DETAILS REMAIN TO BE RESOLVED. AT THIS POINT, WE FORESEE THE FOLLOWING SEQUENCE OF EVENTS FOLLOWING THE NATO SUMMIT:

-- -- FIRST, INTERESTED NATIONS INVITED BY NATO --
INCLUDING ALL NACC STATES -- WILL SIGN A FRAMEWORK

DOCUMENT ESTABLISHING THE PARTNERSHIP. (FOR NON-NACC STATES: PARTICIPATION BY NON-NACC STATES WOULD BE SUBJECT TO APPROVAL BY THE SIXTEEN NATO ALLIES.)

-- -- EACH NEW PARTNER WILL THEN IDENTIFY THE FACILITIES, RESOURCES AND FORCES IT IS WILLING TO MAKE AVAILABLE TO THE PARTNERSHIP. NATO WILL PROVIDE A FORMAT "PARTNERSHIP COMMITMENT DOCUMENT" FOR THIS PURPOSE, AND NATO POLITICAL AND MILITARY AUTHORITIES WILL BE AVAILABLE TO CONSULT WITH ANY PARTNER THAT REQUESTS TO DO SO.

-- -- A PARTNER WILL ALSO DEVELOP A LIST OF STEPS IT INTENDS TO TAKE TO MEET THE OVERALL OBJECTIVES OF THE
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PARTNERSHIP, TO INCLUDE CIVILIAN CONTROL OF THE MILITARY AND TRANSPARENCY OF DEFENSE BUDGETS AND POLICIES.

-- -- FINALLY. NATO OFFICERS AND PLANNERS FROM PARTNER NATIONS. WORKING IN A "COORDINATION CELL" AT MONS, WILL DRAW UP A PROGRAM FOR PLANNING, TRAINING, COMBINED EXERCISES AND OTHER PARTICIPATION IN NATO ACTIVITIES. PLANNING AND PREPARATION OF SPECIFIC ACTIVITIES WILL BE

UNDERTAKEN BY REPRESENTATIVES OF NATO AND OF THOSE PARTNERS THAT WILL PARTICIPATE IN THE ACTIVITY IN QUESTION.

-- (U) WE WOULD LIKE TO SEE THE FIRST FIELD EXERCISES CONDUCTED IN 1994. THE FIRST EXERCISES SHOULD INVOLVE SMALL UNITS, BUT WE CAN EXPAND THE SCOPE AS WE GAIN EXPERIENCE.

-- (C) WE EXPECT THAT SEVERAL COUNTRIES WILL SIGN THE FRAMEWORK DOCUMENT IMMEDIATELY AFTER THE NATO SUMMIT, ANNOUNCING PUBLICLY THEIR ACCEPTANCE OF THE PARTNERSHIP AND PLEDGING THEIR PARTICIPATION.

5. PFP AND NATO EXPANSION

-- (U) EXPANSION OF THE ALLIANCE WILL OCCUR THROUGH AN EVOLUTIONARY PROCESS THAT MAINTAINS NATO CAPABILITIES AND PRESERVES ITS COHERENCE AND ABILITY TO ACT.

-- (C) PARTICIPATION IN THE PARTNERSHIP FOR PEACE WILL NOT GUARANTEE ADMISSION TO NATO. BUT STATES THAT TAKE FULL
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ADVANTAGE OF IT WILL OBVIOUSLY BUILD THEIR OWN UNIQUE RELATIONSHIP TO NATO AND DEMONSTRATE THE DEGREE TO WHICH THEY ARE WILLING AND ABLE TO MAKE -- AND MAKE GOOD ON -- THE SOLEMN COMMITMENTS THAT NATO MEMBERSHIP REQUIRES.

-- (C) IN CONSIDERING FUTURE BIDS FOR MEMBERSHIP, NATO WILL TAKE DUE ACCOUNT OF THE OVERALL EUROPEAN SECURITY SITUATION. STATES THAT STRAY FROM CSCE PRINCIPLES OR DEMOCRATIC REFORM SHOULD EXPECT THEIR RELATIONSHIP TO NATO TO BE ADVERSELY AFFECTED.

-- (C) (FOR NACC MEMBER STATES ONLY) WE HOPE (COUNTRY) WILL MOVE FORWARD QUICKLY AND ACTIVELY WHEN THE PARTNERSHIP IS ESTABLISHED TO EXPLOIT THE OPPORTUNITIES THAT IT OFFERS TO THE FULLEST. AND TO MAKE THE PROPOSAL WHAT WE INTEND IT TO BE: A VEHICLE FOR DRAWING (COUNTRY) AND ITS NEIGHBORS CLOSER TO NATO AND THUS EXTEND SECURITY AND STABILITY EASTWARD.

6. CONCLUSION

-- (U) IN THE END, PFP WILL BE WHAT ITS MEMBERS MAKE IT. WE HOPE (COUNTRY) WILL JOIN WITH US FROM THE OUTSET TO MAKE A SUCCESS OF THIS IMPORTANT INITIATIVE.

7. MINIMIZE CONSIDERED. CHRISTOPHER

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